

# **9 Things You Should Know About the Tax Debate**

**A Chart Book on the U.S. Tax System**

**Institute on Taxation and Economic Policy**

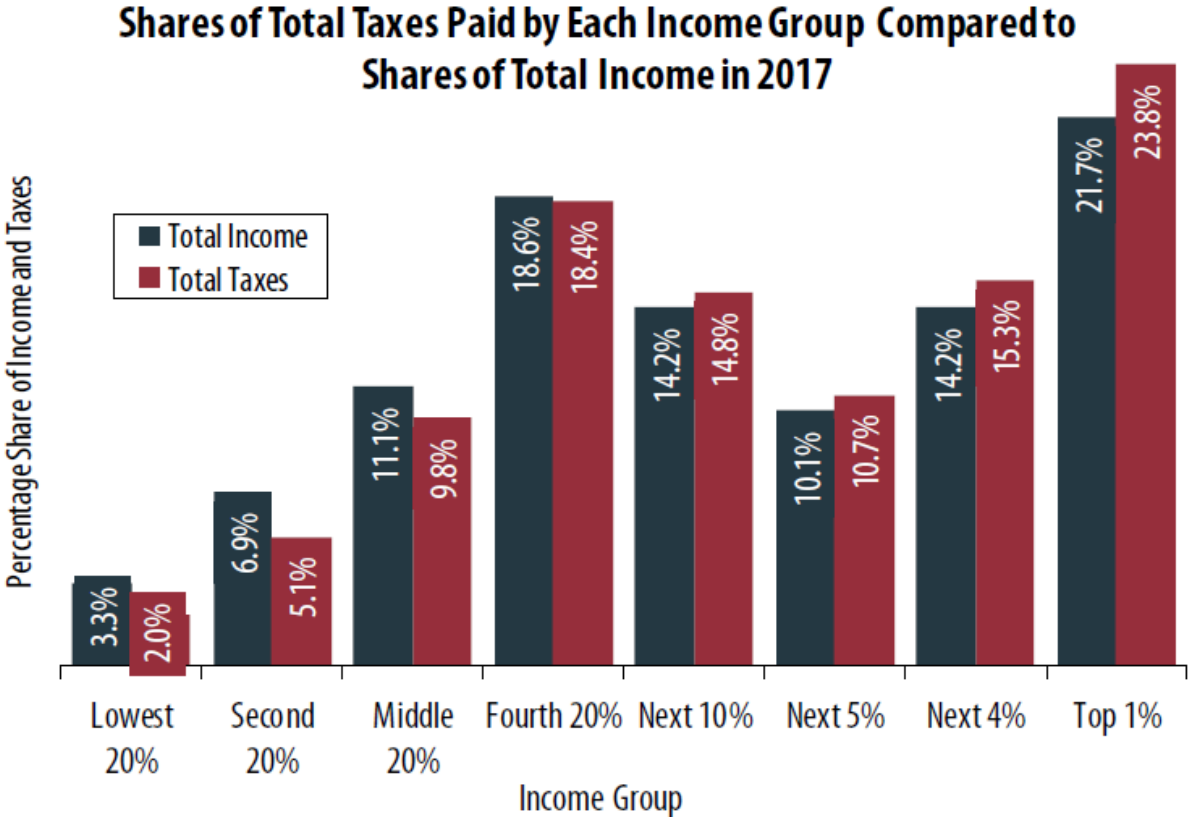
**November 2017**

## **About the Institute on Taxation and Economic Policy (ITEP)**

The Institute on Taxation and Economic Policy (ITEP) is a non-profit, non-partisan research organization that works on federal, state, and local tax policy issues. ITEP's mission is to ensure that elected officials, the media, and the general public have access to accurate, timely, and straightforward information that allows them to understand the effects of current and proposed tax policies.

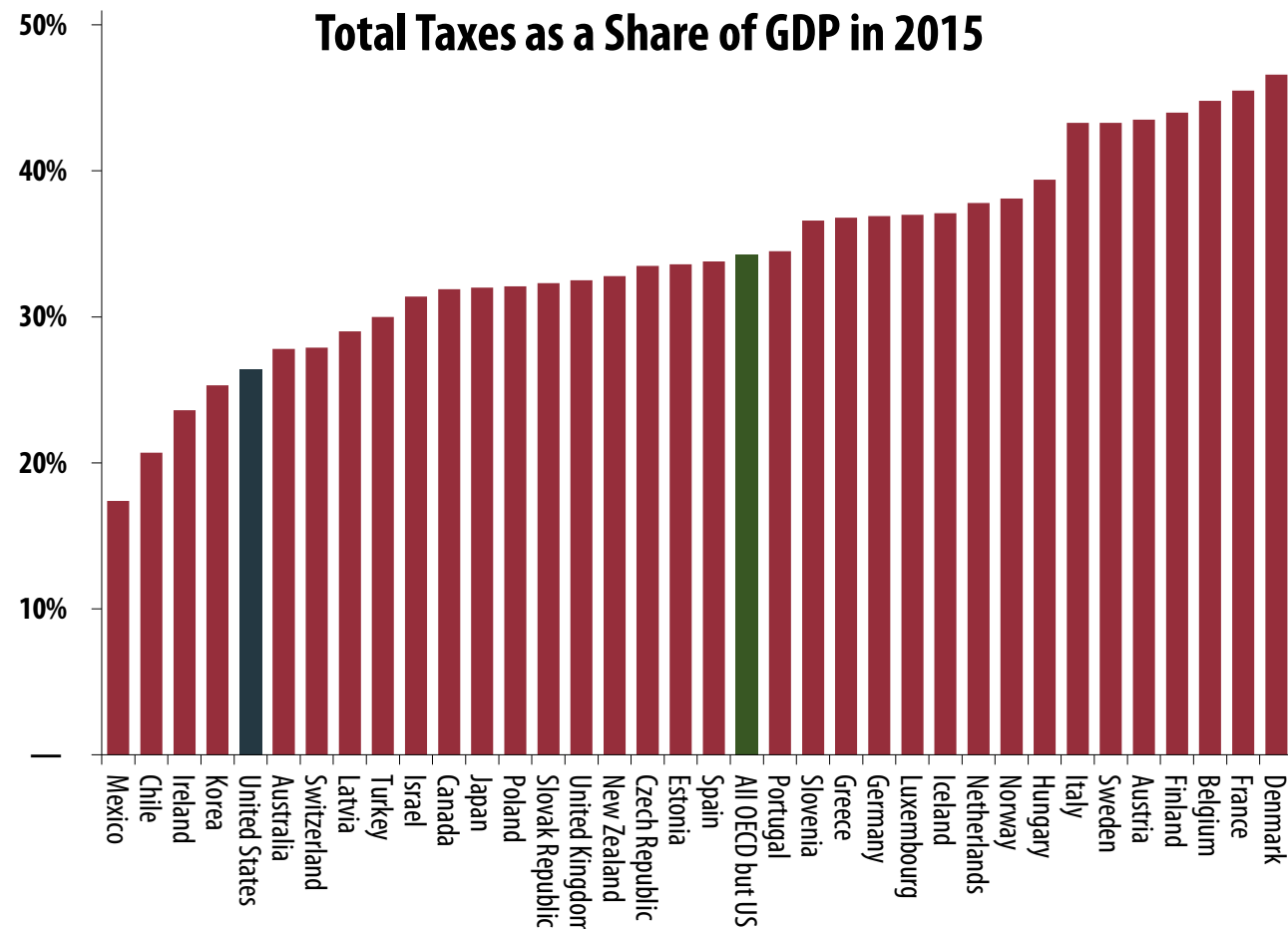
ITEP's work focuses particularly on issues of tax fairness and sustainability.

# Virtually all Americans, including the poorest Americans, are paying some type of tax.



Source: Institute on Taxation and Economic Policy (ITEP) Tax Model, April 2017

- A comprehensive [ITEP analysis](#) shows that the total share of taxes (federal, state, and local) that will be paid by Americans across the economic spectrum in 2017 is roughly equal to their total share of income.
- Although the federal income tax is progressive, state and local tax systems are highly regressive. In fact, an [ITEP analysis](#) found that on average the bottom 20 percent of taxpayers pay twice as much in state and local taxes as a percentage of their income than those in the top 1 percent.



Notes: 2014 data is used for Australia, Japan, and Poland due to lack of more recent data.  
 Source: OECD data, <http://stats.oecd.org/>; 2017.

## Taxes in the United States are well below those of most developed nations.

- Taxes accounted for 26.4 percent of the nation’s GDP in 2015, well below the OECD average and [lower than all but four](#) other OECD member nations. The countries collecting more in taxes as a share of their economy than the U.S. include many of our most prominent trade partners and competitors, such as France, Germany, the United Kingdom and Canada.
- U.S. corporate tax collections are [below the OECD average](#) as a share of GDP.

## The U.S. statutory corporate income tax rate is 35 percent, but overall profitable companies pay a rate closer to 20 percent.

### Summary of eight-year tax rates for 258 companies, 2008-2015

Effective tax rate group	# of cos.	% of cos.	2008-15 (\$-billion)			Ave. 8-yr profit (\$-mill.)	
			Profits	Tax	Ave. Rate	Pre-tax	After-tax
Less than 17.5%	83	32%	\$ 1,274.2	\$ 107.5	8.4%	\$ 15,352	\$ 14,057
17.5% to 30%	109	42%	1,627.2	393.7	24.2%	14,929	11,317
More than 30%	66	26%	909.2	305.7	33.6%	13,775	9,143
<b>All 258 companies</b>	<b>258</b>	<b>100%</b>	<b>\$ 3,810.6</b>	<b>\$ 806.9</b>	<b>21.2%</b>	<b>\$ 14,770</b>	<b>\$ 11,642</b>
<b>48 Ultra-low tax companies:</b>							
Zero or less	18	7%	\$ 178.0	\$ -7.2	-4.0%	\$ 9,889	\$ 10,289
0% to 10%	30	12%	584.0	40.5	6.9%	19,467	18,117

- ITEP's [comprehensive 2017 study](#) of consistently profitable Fortune 500 corporations found that between 2008 and 2015, they paid 21.2 percent of their profits in federal income taxes — far lower than the official 35 percent statutory rate. 100 of these companies enjoyed at least one year in which their federal income tax was zero or less, meaning they received a refund.
- This group includes major companies such as GE, Constellation Brands, and Netflix. They span a wide array of industries and rely on a diverse set of tax breaks to achieve these low rates. Manufacturing tax deductions, executive stock option tax breaks, accelerated depreciation and the research tax credit are among the loopholes that enable effective corporate tax rates that are lower than effective tax rates paid by many middle-income families.

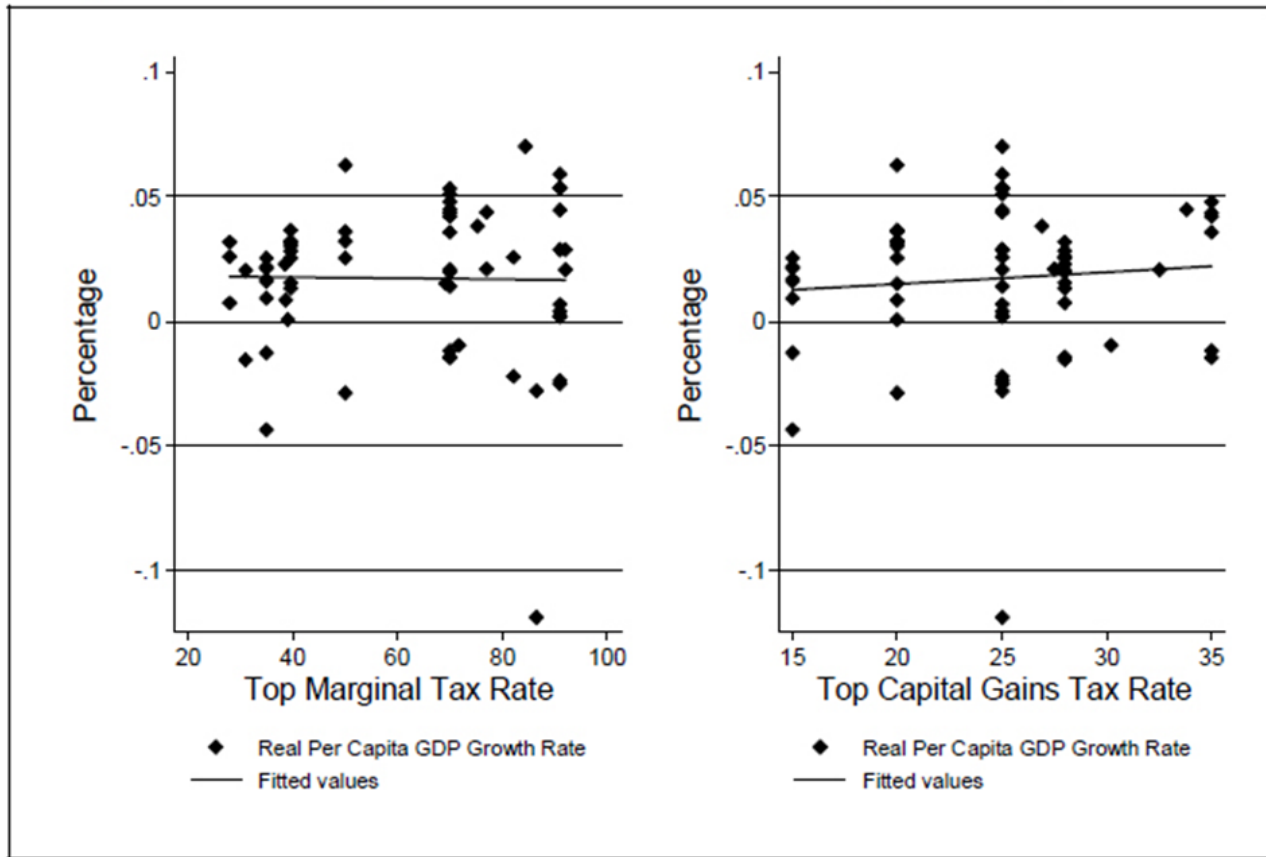
## U.S. multinational corporations are aggressively shifting their profits into low-rate foreign tax havens.

### 10 Companies Have Booked Over \$1 Trillion in Profits Offshore

Company	Amount Held Offshore (\$ millions)	Number of Tax Haven Subsidiaries
Apple	246,000	3
Pfizer	198,944	157
Microsoft	142,000	5
General Electric	82,000	22
International Business Machine	71,400	18
Johnson & Johnson	66,200	60
Cisco Systems	65,600	54
Merck	63,100	115
Google	60,700	1
Exxon Mobil	54,000	38
<b>Total</b>	<b>1,049,944</b>	<b>473</b>

- An ITEP and U.S. PIRG [report shows](#) that at the end of 2016, Fortune 500 corporations disclosed a total of \$2.6 trillion in offshore profits, on which these companies may be avoiding as much as \$752 billion in U.S. income taxes.
- An analysis of IRS data shows that U.S. multinationals report that almost 60 percent of their subsidiaries' foreign profits are "earned" in 10 tiny tax haven countries. In fact, these corporations claimed they earned \$104 billion in Bermuda in 2012 — a sum that is 18 times bigger than Bermuda's entire economic output of \$6 billion that year.
- A report by U.S. PIRG and ITEP finds that the use of tax haven subsidiaries is now common practice, with [73 percent](#) of Fortune 500 companies disclosing that they have at least one subsidiary in a tax haven jurisdiction and the group as a whole reporting 9,755 tax haven subsidiaries among them.

Figure 5. Real Per Capita GDP Growth Rate and the Top Tax Rates, 1945-2010



Source: CRS analysis.

Note: The vertical axis is the real per capita GDP growth rate.

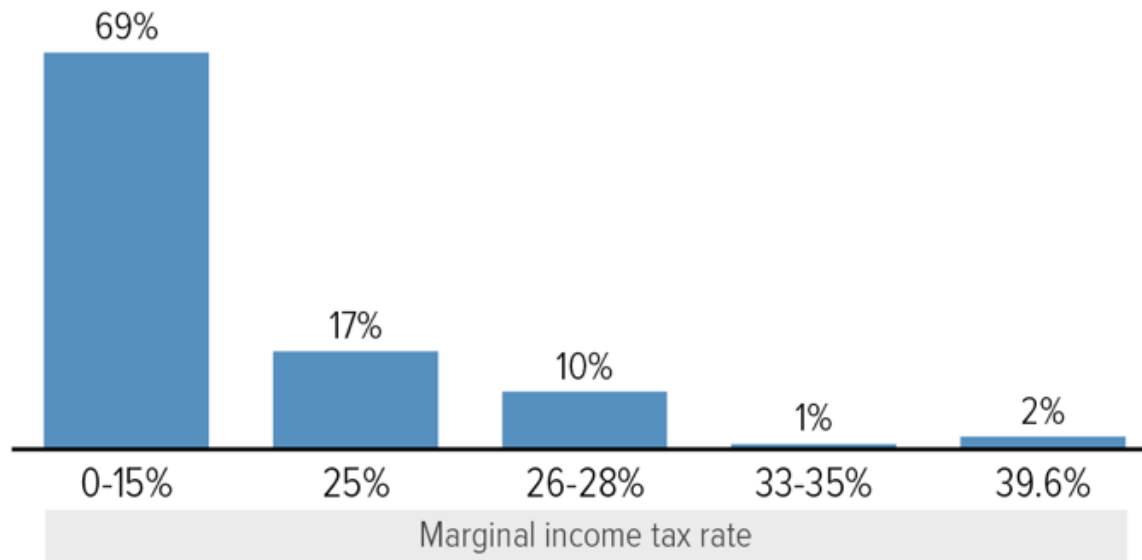
## Tax cuts for the rich do not help our economy.

- Using data from the past 65 years, the Congressional Research Service (CRS) has found that there is [no correlation](#) between top tax rates and economic growth.
- This conclusion holds true at the state level, where [research from ITEP](#) and [academic economists](#) has shown lowering or eliminating state income taxes has little if any impact on state economies.
- Supply-side economics has been [debunked time and again](#) by real world evidence.

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## Most Pass-through Filers Are Already Taxed at Lower Rates

Distribution of pass-through filers by statutory marginal income tax rate, 2017



Note: Includes only tax units reporting net positive business income.

Source: Tax Policy Center table T17-0078.

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## Cutting the top tax rate on pass-through businesses would create a huge loophole in the code and provide little help to small businesses.

- The Trump-GOP tax framework includes provisions to give pass-through businesses (businesses that are not required to pay the corporate income tax) a top tax rate of 25 percent, instead of the top rate of 35 percent applied to ordinary income. The reality is that more than [86 percent](#) of pass-through businesses already face marginal income tax rates of 25 percent or less and would not benefit from this proposal.
- A lower pass-through rate might encourage wealthy individuals to disguise earnings as business income. When [Kansas implemented a lower rate](#) on pass-through income, the state lost substantially more revenue than expected due to these types of accounting maneuvers by wealthier individuals seeking to avoid taxes.



## Historical Estate Tax Parameters and Percentage of Estates Subject to Tax, Selected Years

Year	Exemption Amount (Per Person)	Top Rate (Percent)	Threshold for Top Rate	Percent of Estates Subject to Tax
1986	\$500,000	55	\$3 million	1.13
1988	\$600,000	55	\$3 million	0.87
1990	\$600,000	55	\$3 million	1.08
1992	\$600,000	55	\$3 million	1.26
1994	\$600,000	55	\$3 million	1.4
1996	\$600,000	55	\$3 million	1.63
1998	\$625,000	55	\$3 million	2.03
2000	\$675,000	55	\$3 million	2.16
2002	\$1 million	50	\$2.5 million	1.84
2004	\$1.5 million	48	\$2 million	1.31
2006	\$2 million	46	\$2 million	0.94
2008	\$2 million	45	\$1.5 million	0.69
2010	\$5 million	35	\$500,000	0.27
2011	\$5 million	35	\$500,000	0.06
2012	\$5.12 million	35	\$500,000	0.15
2013	\$5.25 million	40	\$1 million	0.18

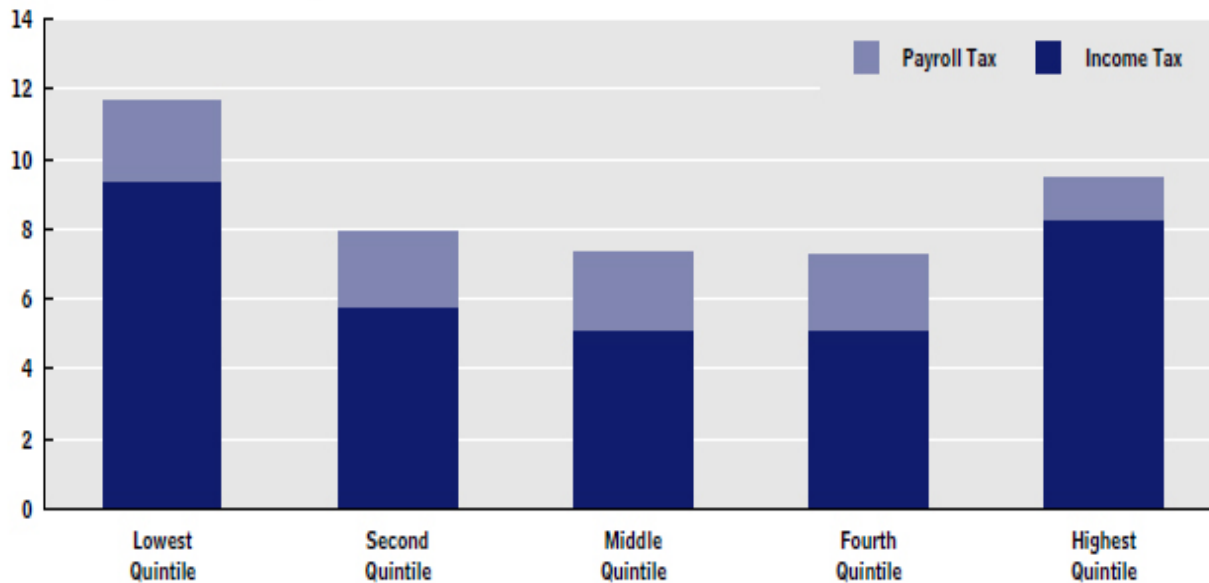
Sources: Joint Committee on Taxation, "History, Present Law, and Analysis of the Federal Wealth Transfer System," JCX-52-15, March 16, 2015; Darien B. Jacobson, Brian G. Raub, and Barry W. Johnson, "The Estate Tax: Ninety Years and Counting," Internal Revenue Service, <https://www.irs.gov/pub/irs-soi/ninetyestate.pdf>.

## The Estate Tax Applies Only to a Small Number of Wealthy Estates

- According to IRS data, only the wealthiest 0.2 percent of estates paid the estate tax in 2015. This means that 99.8 percent of the population does not pay the estate tax.
- For 2017, the first \$5.49 million of an estate is exempt from taxation. For married couples, the exemption is \$10.98 million. These levels are indexed to inflation.

## Selected Major Tax Expenditures as a Share of Income, by Income Group, 2013

(Percentage of after-tax income)



Source: Congressional Budget Office.

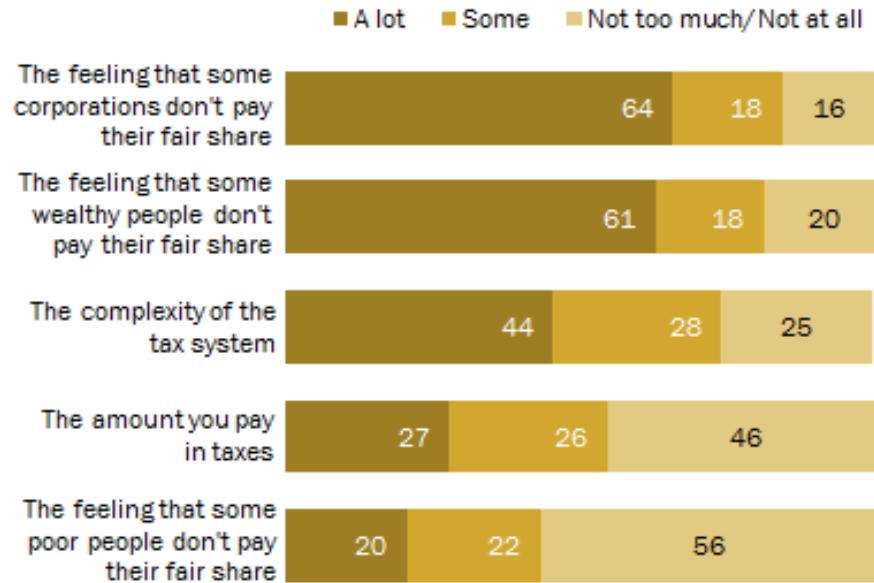
## The majority of federal tax breaks go to the wealthy.

- The bulk of tax breaks in the federal tax code benefit the wealthy. In fact, [a study](#) by the non-partisan Congressional Budget Office (CBO) found that most of the benefits of the major tax expenditures accrue to the top 20 percent of taxpayers, with 16.6 percent of tax breaks going to the top 1 percent.
- One of the most skewed tax breaks in the code is the preferential rate on capital gains and dividends. According to CBO estimates, 68 percent of the benefits go to the top 1 percent of taxpayers.

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## More Are Bothered by Corporations, Wealthy Not Paying Fair Share Than by What They Pay in Taxes

*% saying each bothers them \_\_\_\_\_ about federal tax system ...*



Survey conducted Feb. 18-22, 2015.  
Don't know responses not shown.

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## The American public strongly opposes cutting taxes for the wealthy and corporations.

- A recent [poll from Politico](#) found that 60 percent of the public believes that corporations pay too little in taxes, while only 14 percent believe they pay too much. Similarly, the same poll found that 61 percent of the public believes that upper income people are paying too little in taxes, while only 14 percent believes that they pay too much.
- A Pew Research poll found that 62 percent of Americans [are bothered](#) a lot by corporations not paying their fair share in taxes and 60 percent are bothered a lot by the wealthy not paying their fair share. In contrast, only 27 percent of Americans are bothered a lot by how much they have to pay in taxes.